

## Message Text

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ACTION MMO-02

INFO OCT-01 ARA-06 ISO-00 SS-15 PER-01 ABF-01 SP-02 USIA-06

DEAE-00 AID-05 AGR-05 PC-01 TRSE-00 JUSE-00 FAA-00

DOTE-00 NSC-05 OMB-01 /051 W

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R 202110Z JUL 76

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 6913

INFO AMCONSUL SAO PAULO

AMCONSUL RIO DE JANEIRO

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FOR M/MO AND ARA

E. O. 11652: N/A

SUBJECT: RESULTS OF EXAMINATION OF AUTHORIZED STAFFING

REF: A-2567 AND BRASILIA 6040

SUMMARY: USG AMERICAN AND BRAZILIAN STAFF TOTALS DECLINED OVER PAST YEAR AND WILL CONTINUE TO DROP DUE TO PHASE OUT OF USAID MISSION AND CERTAIN STAFF ECONOMIES ACHIEVED IN OTHER SECTORS. NO POSSIBILITIES APPARENT NOW FOR ECONOMIES IN STAFFING LEVELS FOR STATE DEPARTMENT AMERICANS; STAFFING SITUATIONS FOR OTHER USG AGENCIES IN BRAZIL DISCUSSED IN SUCCEEDING PARAGRAPHS.

1. THIS TELEGRAM PROVIDES MY COMMENTS ON THE AUTHORIZED STAFFING LEVELS FOR THE BRAZIL PROGRAMS OF THOSE USG CIVILIAN AGENCIES ON WHICH FIGURES WERE GIVEN IN THE ENCLOSURES TO THE REFERENCED AIRGRAM. COMMENTS ON THE STAFFING LEVELS OF NON-CIVILIAN AGENCIES, FOR WHICH STATISTICS WERE FURNISHED IN A SUBSEQUENT COMMUNICATIONS, WILL BE SUBMITTED LATER.

2. THE OVERALL U.S. GOVERNMENT PRESENCE IN BRAZIL CONTINUES TO DECLINE, PRINCIPALLY AS A RESULT OF THE PHASE-

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OUT OF OUR USAID MISSION BUT ALSO BECAUSE OF THE IDENTIFICATION

OF POSSIBILITIES FOR ECONOMIES IN STAFFING CERTAIN  
OTHER PROGRAMS.

3. I DO NOT SEE ANY POSSIBILITY IN THE NEAR FUTURE FOR CUTS IN THE DEPARTMENT OF STATE AMERICAN STAFFING LEVEL. IN PREPARATION FOR AND DURING THE BRAZIL INSPECTION IN THE FALL OF 1975, STATE DEPARTMENT STAFFING LEVELS CAME UNDER VERY CLOSE SCRUTINY. THE INSPECTORS AGREED WITH THE EMBASSY'S POSITION THAT GIVEN THE INCREASING IMPORTANCE OF BRAZIL TO THE U.S., ECONOMICALLY AND POLITICALLY, AS AN EMERGING POWER, THE CURRENT STAFFING LEVEL MUST BE MAINTAINED. THEY MADE SOME RECOMMENDATIONS FOR SHIFTS IN ORDER TO MEET CERTAIN DEVELOPING PRIORITIES, BUT SAW NO POSSIBILITY OF CUTS. I HAVE ALREADY MADE KNOWN MY VIEW THAT THE EMBASSY'S ECONOMIC AND POLITICAL STAFFS IN PARTICULAR NEED AUGMENTING IF WE ARE TO BE ABLE TO CREATE THE ANALYTICAL, REPRESENTATIONAL AND NEGOTIATING BASE INDISPENSABLE TO THE MAINTENANCE AND MANAGEMENT OF THE SORT OF RELATIONSHIP WITH BRAZIL WHICH LONG TERM U.S. INTERESTS DEMAND. WITH RESPECT TO OUR BRAZILIAN STAFF, HOWEVER, THE PAST YEAR HAS SEEN A CONSIDERABLE SCALING DOWN IN NUMBERS WITH THE ELIMINATION OF 20 POSITIONS IN THE CONSULATE GENERAL IN RIO. (THE SERVICES PROVIDED WERE CONVERTED TO CONTRACT BASIS.)

4. OUR USIS OPERATION REQUIRES CONSIDERABLE DECENTRALIZATION BECAUSE OF THE TREMENDOUS DISTANCES INVOLVED BETWEEN URBAN TARGET AUDIENCES, AND THIS HAMPERS EFFORTS TO ACHIEVE THE MAXIMUM ECONOMY OF PERSONNEL. AS A CONSEQUENCE OF MY AND THE PAO'S CONTINUING REVIEW OF USIS COUNTRY-WIDE OPERATIONS, HOWEVER, WE HAVE ELIMINATED ONE AMERICAN SLOT DURING THE PAST YEAR AND CLOSED ONE REGIONAL OFFICE (STAFFED BY A LOCAL). IN ADDITION, THREE LOCAL POSITIONS HAVE BEEN ELIMINATED OVER THE PAST YEAR; TWO ARE BEING USED TO CONVERT CONTRACT EMPLOYEES TO REGULAR STATUS. THE PAO IS CURRENTLY EXAMINING THE POSSIBILITY OF CLOSING ANOTHER BRANCH POST, STAFFED BY A BRAZILIAN.

5. OUR USAID MISSION IS NOW DOWN TO NINE AMERICANS, FOUR LESS THAN WAS ENVISAGED FOR THIS POINT IN THE NOVEMBER 1973 MISSION PHASE-OUT PLAN APPROVED BY WASHINGTON. THE NUMBER LIMITED OFFICIAL USE

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OF AMERICANS WORKING FOR USAID WAS ROUGHLY HALVED DURING THE PAST FISCAL YEAR. THE PLAN CALLS FOR THE RETENTION OF A STAFF OF EIGHT UNTIL OCTOBER 1977 WHEN THE FIGURE WILL DROP TO THREE WITH THE FORMAL CLOSING OF OUR MISSION. FIGURES FOR USAID BRAZILIAN EMPLOYEES HAVE DECLINED EVEN MORE IMPRESSIVELY OVER THE PAST YEAR, FROM 79 TO 48. A DROP OF ANOTHER 10 IS ANTICIPATED IN THE COMING FISCAL YEAR IN CONFORMITY WITH THE 1973 PLAN. BY OCTOBER 1977, WITH

THE CLOSING OF THE MISSION, THE FIGURE WILL DROP TO FIVE.

6. DEA HAS WITHIN THE PAST YEAR OPENED TWO NEW OFFICES IN BRAZIL IN SAO PAULO AND RIO TO IMPROVE OUR LIAISON AND INFORMATION EXCHANGE IN THESE LOCALITIES. THE EMBASSY'S REPEATED REPRESENTATIONS TO THE FOREIGN MINISTRY PLAYED AN IMPORTANT ROLE IN FACILITATING THEIR OPENING. THESE POSTS, EACH STAFFED BY TWO AGENTS, ARE IN ADDITION TO THE ONE-MAN DEA OFFICE IN THE EMBASSY. ALL FIVE DEA AGENTS ARE FUNCTIONING AT A HIGH RATE OF ACTIVITY, BUT A CAREFUL JUDGMENT OF THE NEW OFFICES' OVER-ALL VALUE IN TERMS OF US INTERESTS MUST AWAIT MORE OPERATING EXPERIENCE. I AM VERY WELL AWARE OF THE STRONG DESIRABILITY OF FOCUSING THEIR ACTIVITY ON INSTITUTION BUILDING, INTEL-LIGENCE COLLECTION AND INFORMATION EXCHANGE, LIAISON, AND ENFORCEMENT COOPERATION ACTIVITIES RATHER THAN ON LOCAL OPERATIONAL POLICE WORK, AND THIS WILL BE A MAJOR CONSIDERATION IN THE EMBASSY'S ASSESSMENT OF THE VALUE OF THESE NEW REGIONAL OFFICES.

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FM AMEMBASSY BRASILIA  
TO SECSTATE WASHDC 6914  
INFO AMCONSUL SAO PAULO  
AMCONSUL RIO DE JANEIRO

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FOR M/MO AND ARA

7. THE DEPARTMENT OF AGRICULTURE STAFFING LEVEL IN BRAZIL

HAS REMAINED STEADY OVER THE PAST SEVERAL YEARS; THREE AMERICAN OFFICERS, ONE AMERICAN SECRETARY AND FIVE BRAZILIAN EMPLOYEES DISTRIBUTED IN THE EMBASSY AND THE CONSULATES GENERAL IN RIO AND SAO PAULO. MOST OF THIS STAFF IS CONCENTRATED IN BRASILIA AND SAO PAULO. THERE IS AN OBVIOUS REQUIREMENT FOR STRONG REPRESENTATION IN THE CAPITAL BECAUSE OF THE INCREASING FREQUENCY AND COMPLEXITY OF OUR DEALINGS WITH THE MINISTRY OF AGRICULTURE AND OTHER GOVERNMENT BODIES REPRESENTED HERE. AT THE SAME TIME, HOWEVER, PRACTICALITIES OF THE SITUATION REQUIRE THAT THE AGRICULTURE OFFICE IN SAO PAULO BE ASSIGNED THE HEAVIEST REPORTING WORKLOAD. SAO PAULO IS NOT ONLY THE COUNTRY'S MOST IMPORTANT STATE AGRICULTURALLY, BUT IS ALSO THE HEADQUARTERS OF THE MAJOR AGRI-BUSINESS FIRMS. I BELIEVE THEIR PRESENT STAFFING LEVEL IS REASONABLE IN THE LIGHT OF THESE CONSIDERATIONS AS WELL AS WTHE IMPORTANT US STAKE IN BRAZILIAN AGRICULTURE AND THE BREADTH AND DEPTH OF OUR INTERESTS.

8. THE PEACE CORPS FUNCTIONS HERE WITH AN ADMINISTRATIVE LIMITED OFFICIAL USE

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STAFF CONSISTING OF FOUR AMERICANS AND 17 BRAZILIANS, A FIGURE I CONSIDER ACCEPTABLE GIVEN THE SIZE OF THE PROGRAM AND ITS DISPERSAL. THIS STAFF IS PRESENTLY SCATTERED AMONG THREE REGIONAL OFFICES AS WELL AS THE BRAZILIA HEADQUARTERS. AGAIN, THE GREAT DISTANCES INVOLVED RENDER IT IMPOSSIBLE TO RUN THE PROGRAM FROM ONE CENTRAL OFFICE, REQUIRING INSTEAD A GEOGRAPHICAL DIVISION OF STAFF TO MAINTAIN EFFECTIVE LIAISON WITH VOLUNTEERS IN THE NORTH, CENTRAL AND WESTERN SECTORS OF THE COUNTRY. PLANS FOR FY 1977 CALL FOR THE ADDITION TO STAFF OF ONE AMERICAN AND ONE BRAZILIAN, AS A RESULT OF THE OPENING OF A NEW OFFICE IN GOIANIA. THE NUMBER OF VOLUNTEERS IS TO BE INCREASED FROM A JULY 1, 1976 FIGURE OF 111 TO A PROJECTED JULY 1, 1977, FIGURE OF 157; THIS, HOWEVER, HINGES ON THE AVAILABILITY OF SUITABLE BRAZIL-APPROVED PEACE CORPS PROJECTS IN TARGET AREAS AND SPECIALITIES.

9. TREASURY, FAA, AND THE DEPARTMENT OF JUSTICE EACH OPERATE OFFICES IN BRAZIL STAFFED BY ONE AMERICAN OFFICER. OUR TREASURY ATTACHE FUNCTIONS AS AN EXTREMELY VALUABLE MEMBER OF THE EMBASSY'S ECONOMIC TEAM, AND HIS CONTRIBUTION MORE THAN JUSTIFIES THE RETENTION OF HIS SLOT. THE FAA REPRESENTATIVE HAS PERFORMED SIGNIFICANT SERVICES TO US AVIATION AT A TIME WHEN US-BRAZIL RELATIONSHIPS IN THIS FIELD ARE BECOMING INCREASINGLY COMPLEX AND CONTENTIOUS. OUR DEPARTMENT OF JUSTICE LEGAL ATTACHE ESTIMATES THAT APPROXIMATELY HALF THE TIME IS SPENT DEALING WITH BRAZILIAN POLICE AUTHORITIES ON INVESTIGATIVE CASE WORK,

THE REST IS DEVOTED TO REPORTING OR ADMINISTRATION. HIS INVESTIGATIVE WORK INCLUDES APPLICANT INVESTIGATIONS AND INVESTIGATIONS OF INDIVIDUALS HERE IN CONNECTION WITH PENDING FBI CASES IN THE US, AS WELL AS DEPORTATION CASES AND FUGITIVE ARRESTS. THE REQUESTS FOR THESE INVESTIGATIONS AND THE RESPONSES ARE FURNISHED THROUGH FBI CHANNELS. WHILE MAINTAINING OVERALL FAMILIARITY WITH THE LEGATT'S WORK, THE EMBASSY IS UNABLE IN THESE CIRCUMSTANCES TO COMMENT ON THE VALUE OF HIS CONTRIBUTION TO THE CASE WORK UNDER WAY IN WASHINGTON; THIS IS AN ASSESSMENT WHICH HIS HEAD-QUARTERS MUST MAKE. THE SAME MUST GO FOR THE THREE AMERICANS EMPLOYED BY THE INTERNAL REVENUE SERVICE IN SAO PAULO. WHILE LOGIC SUGGESTS A NEED FOR THEIR PRESENCE, LIMITED OFFICIAL USE

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GIVEN THE CONCENTRATION OF AMERICA INVESTMENT IN SAO PAULO, I AM NOT IN A POSITION TO COMMENT WITH ANY DEGREE OF ACCURACY ON THE CONTRIBUTION THEY MAKE IN THE ENFORCEMENT OF OUR TAX LAWS. CRIMMINS

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